Police Complaints Information Bulletin: City of London and Action Fraud



Reporting Period: 01 April 2023 - 31 March 2024 (Q4 2023/24)

Most Similar Force (MSF) Group: None

About this bulletin

This bulletin presents information about complaints defined under the Police Reform Act 2002 (PRA 2002), as amended by the Police and Crime Act 2017. The legislation came into effect on 1 February 2020 (4 January 2021 for the British Transport Police).

It sets out performance against a number of measures and compares force results to their most similar force (MSF) group (where applicable) and with the overall result for all forces (national).

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Acronyms used in this bulletin

Force – Year to date force numbers, SPLY - Same period last year, MSF - Most similar force, LPB - Local policing body, PRA - Police Reform Act 2002, Inc. – Including

Ind – independent Investigation, Nat. – National, No. – Number, RPRP – Reflective Practice Review Process, UPP – Unsatisfactory Performance Procedure

Section A1.1: Complaint cases logged and initial handling

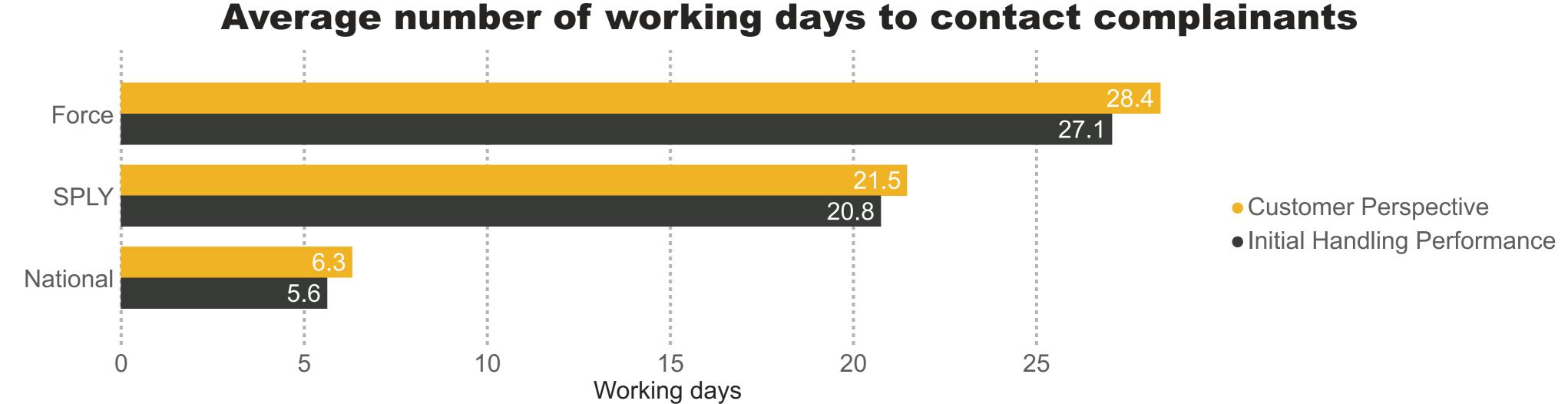
This section presents information relating to the force's contact with customers and their initial handling of the complaint cases. It shows how long, on average, it takes from the customer's perspective from when they made the complaint and the force's performance of the initial handling from when it received the complaint.

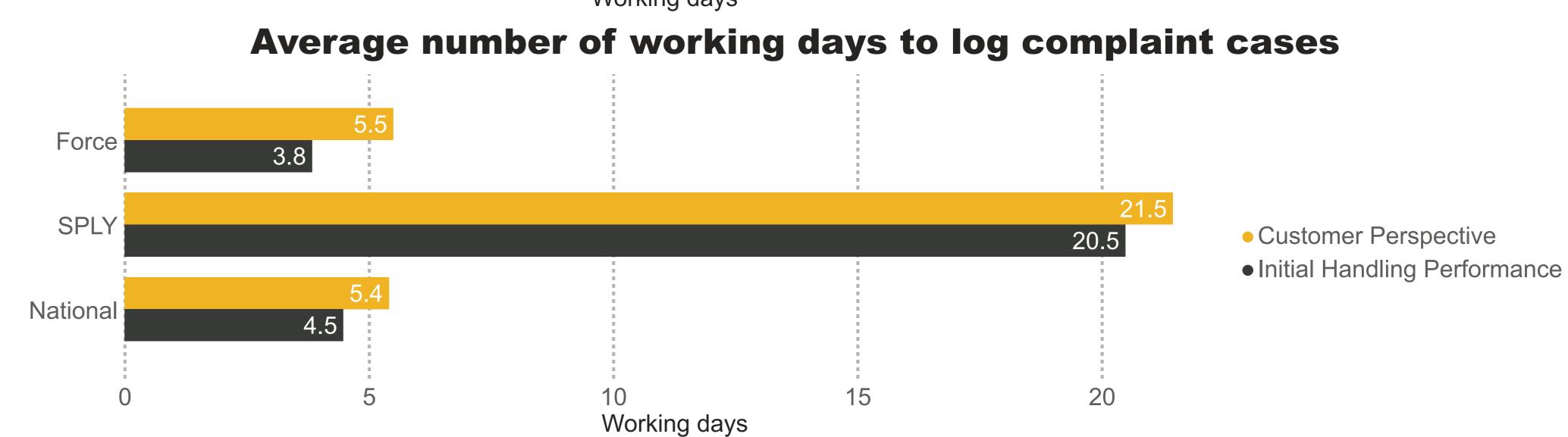
Complaint cases with 'invalid dates' have been removed from timeliness measures. Please refer to the performance framework counting rules and calculations on the <u>IOPC website</u> for explanations of customer perspective, initial handling and invalid dates.

perspective, initial handling and invalid dates.

Average number of working days to contact complainants	Customer perspective	Initial handling performance
Force	28	27
SPLY	21	21
National	6	6

Average number of working days	Customer	Initial handling
to log complaint cases	perspective	performance
Force	6	4
SPLY	21	20
National	5	4





Complaint cases logged

	Force	SPLY	National
Complaint cases logged	541	594	85,458
Complaint cases logged per 1,000 employees	348	411	338

Reasons complaint cases are recorded under Schedule 3 of the PRA 2002

The below table presents the number of complaint cases handled under Schedule 3 of the PRA 2002 (formal handling) and the reasons why.

	Fo	rce	S	PLY	National		
Reason complaint case recorded under Schedule 3	No.	%	No.	%	No.	%	
AA/body responsible for initial handling decides	30	43 %	30	33 %	13,962	43 %	
Complainant wishes the complaint be recorded	1	1 %	3	3 %	6,808	21 %	
Dissatisfaction after initial handling	20	29 %	49	53 %	4,779	15 %	
Nature of the allegation(s) in the complaint	19	27 %	10	11 %	6,962	21 %	

Section A1.2: Allegations logged - what has been complained about

This section presents information that shows what people complain about. Allegation categories capture the root of the dissatisfaction expressed in a complaint. A complaint case will contain one or more allegations and one category is selected for each allegation logged.

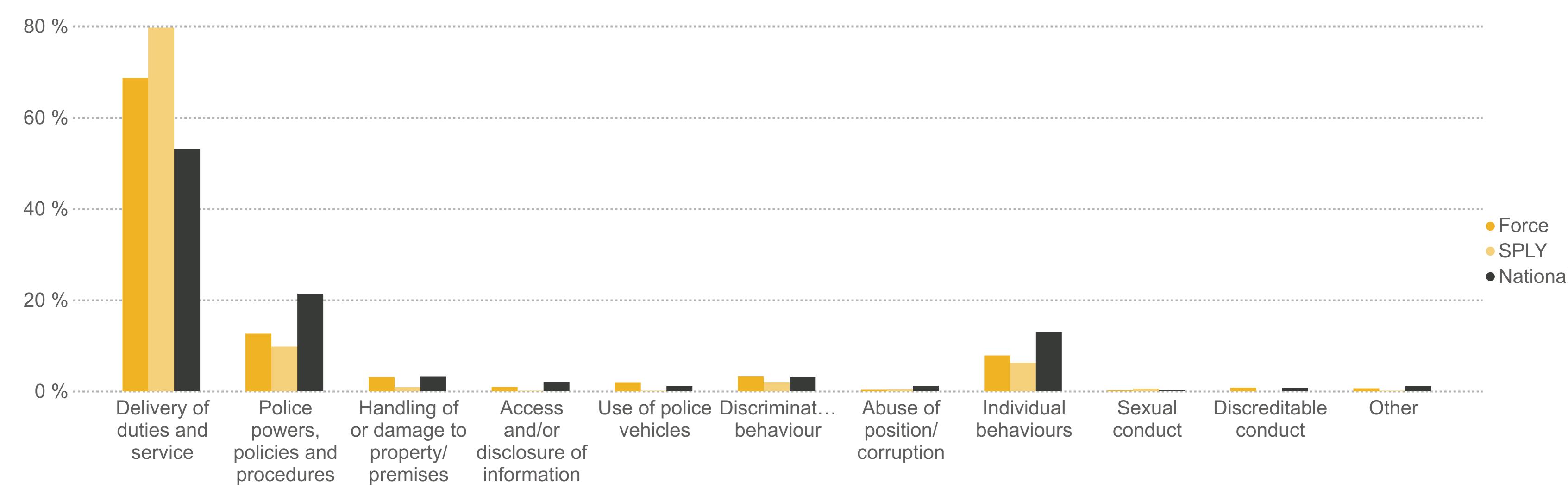
Please refer to our <u>Guidance on capturing data about police complaints</u> for guidance on logging allegations and complaint category definitions.

Allegations logged

	Force	SPLY	National
Allegations Logged	651	686	151,539
Allegations logged per 1,000 employees	419	474	599

What has been complained about

	Delivery of duties and service	Police powers, policies and procedures	Handling of or damage to property/premises	Access and/or disclosure of information	vehicles	Discriminatory behaviour	Abuse of position/corruption	Individual behaviours	Sexual conduct	Discreditable conduct	Other	Total
Force	447	82	20	6	12	21	2	51	1	5	4	651
SPLY	547	67	6	1	1	13	3	43	4	0	1	686
National	80,544	32,410	4,836	3,089	1,758	4,575	1,838	19,514	324	1,019	1,630	151,537
Force	69 %	13 %	3 %	1 %	2 %	3 %	0 %	8 %	0 %	1 %	1 %	100 %
SPLY	80 %	10 %	1 %	0 %	0 %	2 %	0 %	6 %	1 %	0 %	0 %	100 %
National	53 %	21 %	3 %	2 %	1 %	3 %	1 %	13 %	0 %	1 %	1 %	100 %



Section A1.3: Allegations logged – what has been complained about – top five allegation categories and their subcategories

	•	Fo	orce	SF	PLY	Na	tional
Category	Subcategory	No.	%	No.	%	No.	%
Delivery of duties and service	Total	447	69 %	547	80 %	80,538	53 %
	Police action following contact	319	71 %	356	65 %	33,905	42 %
	General level of service	63	14 %	80	15 %	27,022	34 %
	Information	53	12 %	65	12 %	8,484	11 %
	Decisions	12	3 %	46	8 %	11,127	14 %
Police powers, policies and	Total	82	13 %	67	10 %	32,402	21 %
procedures	Use of force	28	34 %	16	24 %	8,552	26 %
	Power to arrest and detain	18	22 %	15	22 %	5,404	17 %
	Searches of premises and seizure of property	11	13 %	13	19 %	4,010	12 %
	Stops, and stop and search	8	10 %	3	4 %	1,755	5 %
	Detention in police custody	8	10 %	15	22 %	4,406	14 %
	Evidential procedures	4	5 %	0	0 %	2,509	8 %
	Bail, identification and interview procedures	2	2 %	1	1 %	1,694	5 %
	Other policies and procedures	2	2 %	4	6 %	3,545	11 %
	Out of court disposals	1	1 %	0	0 %	527	2 %
Individual behaviours	Total	51	8 %	43	6 %	19,513	13 %
	Unprofessional attitude and disrespect	23	45 %	37	86 %	5,604	29 %
	Impolite language / tone	18	35 %	2	5 %	5,035	26 %
	Overbearing or harassing behaviours	5	10 %	3	7 %	3,510	18 %
	Impolite and intolerant actions	4	8 %	1	2 %	2,751	14 %
	Lack of fairness and impartiality	1	2 %	0	0 %	2,613	13 %
Discriminatory behaviour	Total	21	3 %	13	2 %	4,575	3 %
	Race	17	81 %	8	62 %	2,279	50 %
	Religion or belief	3	14 %	2	15 %	141	3 %
	Other	1	5 %	0	0 %	393	9 %
	Age	0	0 %	0	0 %	73	2 %
	Disability	0	0 %	3	23 %	838	18 %
	Gender reassignment	0	0 %	0	0 %	45	1 %
	Marriage and civil partnership	0	0 %	0	0 %	4	0 %
	Pregnancy and maternity	0	0 %	0	0 %	1	0 %
	Sex	0	0 %	0	0 %	645	14 %
	Sexual orientation	0	0 %	0	0 %	156	3 %
Handling of or damage to	Total	20	3 %	6	1 %	4,657	3 %
property/ premises	Handling of or damage to property/ premises	20	100 %	6	100 %	4,657	96 %

This section presents the five most commonly recorded categories for allegations that have been logged. A complaint case will contain one or more allegations and one category (and subcategory, where available) is selected for each allegation logged.

Total % is of the total number of allegations logged. Allegations where the subcategory is 'none' are omitted from this table.

Section A1.4: Allegations logged - What has been complained about (category) and the situational context of complaints (factors)

	Allegation category												
Factors	Delivery of duties and service	powers,	Handling of or damage to property/ premises	Access and/or disclosure of information	Use of police vehicles	Discriminatory behaviour		Individual behaviours		Discreditable conduct	Other	Total ▼	
Fraud	384	1	0	2	0	4	0	7	0	0	1	399	
None	21	14	7	2	3	8	2	21	0	4	2	84	
Investigation	21	10	5	1	0	4	0	6	0	0	1	48	
Roads/traffic	6	10	4	0	9	4	0	8	0	0	0	41	
Arrest	0	20	3	0	0	0	0	2	0	0	0	25	
Custody	0	9	1	0	0	0	0	0	0	0	0	10	
Premises search	1	4	1	0	0	0	0	3	0	0	0	9	
Stop and/or search	0	5	0	0	0	2	0	1	0	0	0	8	
Mental health	3	2	0	0	0	0	0	1	0	0	0	6	
Restraint equipment	1	5	0	0	0	0	0	0	0	0	0	6	
Public order incident	4	0	0	0	0	0	0	0	0	0	0	4	
Call Handling	2	0	0	0	0	0	0	1	0	0	0	3	
Domestic / gender abuse	1	1	0	0	0	0	0	1	0	0	0	3	
Firearms	0	2	0	0	0	0	0	0	0	0	0	2	
VAWG - police perpetrated	0	1	0	0	0	0	0	0	1	0	0	2	
Child protection / CSA / CSE	0	0	0	0	0	0	0	1	0	0	0	1	
Drugs / alcohol	0	0	0	0	0	0	0	1	0	0	0	1	
Neighbourhood policing	1	0	0	0	0	0	0	0	0	0	0	1	
VAWG - dissatisfaction handling	1	0	0	0	0	0	0	0	0	0	0	1	

Each allegation should have a single category selected. However, multiple factors can be selected on a single allegation. Therefore, the sum of factors will not equal the total allegations logged in each category. Please refer to our <u>Guidance on capturing data about police complaints</u> for definitions of categories and factors.

This section presents information that shows what people are complaining about using a combination of allegation categories and factors. Categories capture the root of the dissatisfaction expressed in a complaint. Factors capture the situational context of the dissatisfaction expressed in a complaint. The combination of categories and factors provides a richer picture of what people are complaining about compared to the categories alone.

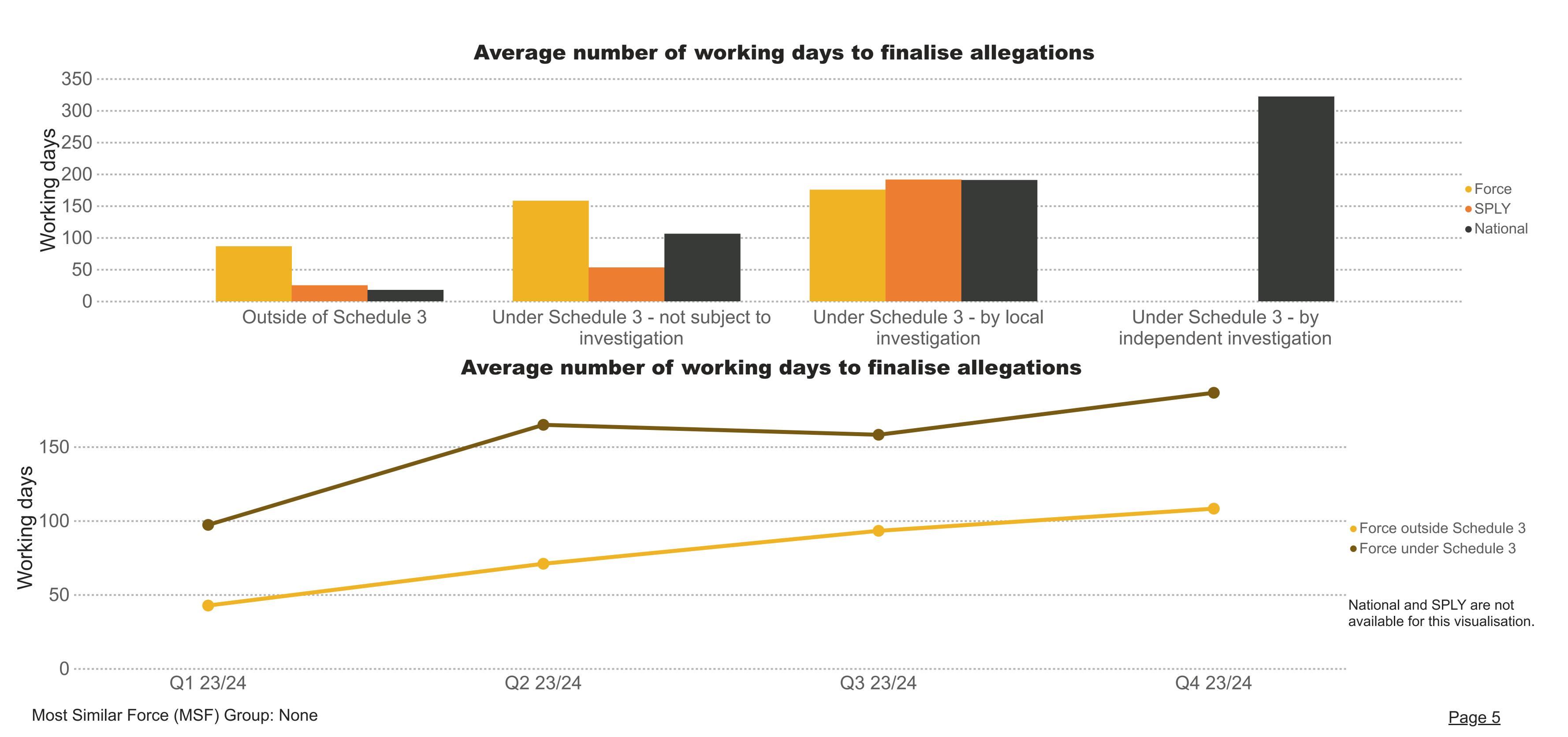
Section A2: Allegations timeliness

Average number of working days to finalise allegations	Force	SPLY	National
Outside of Schedule 3	87	25	18
Under Schedule 3 - not subject to investigation	158	53	106
Under Schedule 3 - by local investigation	175	191	191
Under Schedule 3 - by directed investigation	0	0	520
Under Schedule 3 - by independent investigation	0	0	322

This section presents the time it takes the force to finalise allegations by how they were handled. It gives a breakdown of allegations handled informally outside of Schedule 3 and those that were handled formally by either by investigation or handled other than by investigation. Timeliness is calculated from the date the allegation was received by the force to the day the complainant is informed of the allegation decision.

Independent investigation figures do not include conduct or death/serious injury investigations which are also investigated by the IOPC.

Allegations with 'invalid dates' have been removed from the data shown. Please refer to the performance framework counting rules and calculations on the <u>IOPC website</u> for an explanation of invalid dates.



Section A3.1: How allegations were handled and their decisions

This section presents a breakdown of how allegations were handled information and the decisions being given. An allegation decision is logged for each allegation finalised.

The allegation decision reflects how the complaint case has been handled, with different decisions available for the different means of handling. Both the allegation decisions and the subsequent actions available will depend on two things: firstly, whether the complaint case has been handled outside or under Schedule 3; and secondly, the means of handling where it has been dealt with under Schedule 3.

Please refer to our <u>Guidance on capturing data about police complaints</u> for details of allegation decisions.

How allegations were handled ▼	Force No.	Force %	National No.	National %
Under Schedule 3 investigated (not subject to special procedures)	53	10 %	16,901	12 %
Under Schedule 3 investigated (subject to special procedures)	9	2 %	1,959	1 %
Under Schedule 3 - not investigated	95	19 %	63,632	45 %
Outside of Schedule 3	355	69 %	60,166	42 %
Total	512	100 %	142,658	100 %

How allegations were handled	Out	side of	Schedul	e 3	Un	Under Schedule 3 - not investigated				Under Schedule 3 investigated							
						invest	igated		(subject to special procedures)				investigated (not subject to special procedures)				
Allegation decision	Force	Force	Nat.	Nat.	Force	Force	Nat.	Nat.	Force	Force	Nat.	Nat.	Force	Force	Nat.	Nat.	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%	
No further action					19	20 %	5,116	8 %			9	0 %	36	68 %	703	4 %	
Regulation 41 applies							162	0 %			5	0 %			181	1 %	
Service provided - unable to determine							5,111	8 %			59	3 %			1,462	9 %	
Service provided - not acceptable			1	0 %	3	3 %	8,389	13 %			86	4 %	3	6 %	2,014	12 %	
Service provided - acceptable			1	0 %	73	77 %	42,794	67 %			443	23 %	14	2 6 %	12,054	71 %	
Not Resolved	37	10 %	4,102	7 %													
Resolved	318	90 %	56,062	93 %													
No Case to Answer									6	67 %	818	42 %					
Case to Answer									2	22 %	500	26 %					
Withdrawal							2,060	3 %	1	11 %	39	2 %			486	3 %	
Total	355	69 %	60,166	42 %	95	19 %	63,632	45 %	9	2 %	1,959	1 %	53	10 %	16,900	12 %	

Section A3.2: Allegation decisions by what was complained about (category)

This section presents information about allegations handled both informally and formally, grouped by the allegation decision and the category selected on each allegation. Each allegation has a single category selected.

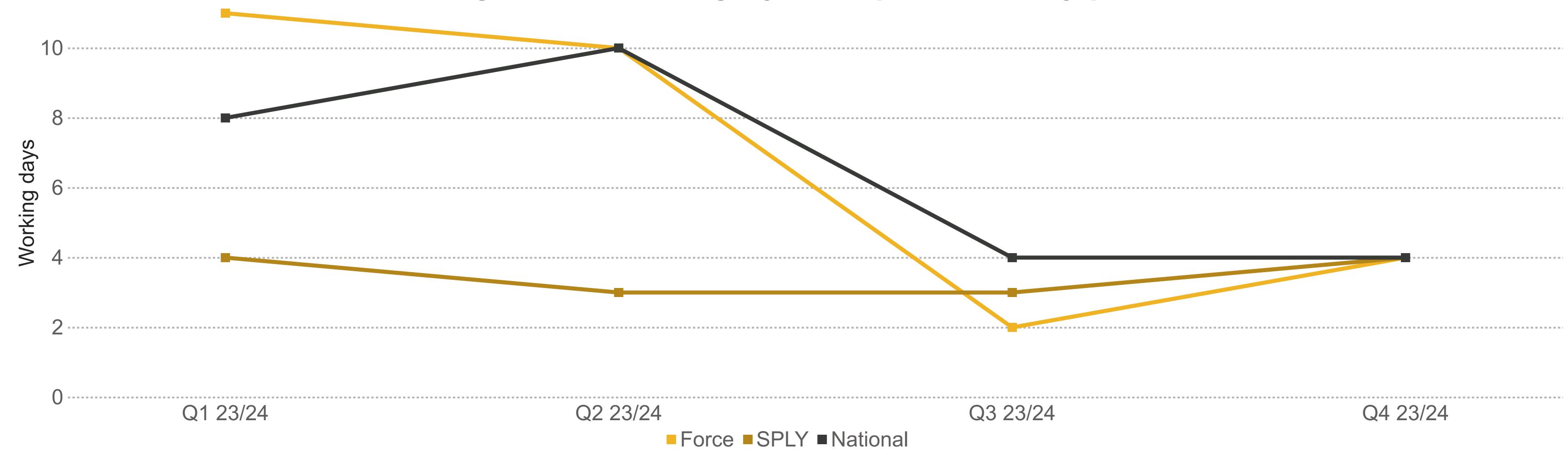
Allegation category

Allegation decisions	Delivery of duties and service	Police powers, policies and procedures	Handling of or damage to property/ premises	Access and/or disclosure of information	Use of police vehicles	Discriminatory behaviour		Individual behaviours		Discreditable conduct	Other	Total
No further action	16	30	1	1	Λ	1	0	2	1	0	0	55
Regulation 41 applies	0	0	0	0	0	0	0	0	0	0	0	0
Service provided - unable to determine	0	0	0	0	0	0	0	0	0	0	0	0
Service provided - not acceptable	3	1	0	0	0	1	0	1	0	0	0	6
Service provided - acceptable	55	14	1	1	1	5	0	9	1	0	0	87
Not Resolved	21	4	0	0	3	2	0	4	0	0	3	37
Resolved	228	35	14	2	7	6	0	25	0	0	1	318
No Case to Answer	0	3	0	0	0	1	0	2	0	0	0	6
Case to Answer	0	0	0	0	0	0	0	2	0	0	0	2
Withdrawal	0	0	0	0	1	0	0	0	0	0	0	1

Section B: Referrals

	Force	SPLY	National
Number referrals received	42	25	6,942
Number referrals completed	37	25	6,866
Decision: Independent Investigation	3	3	417
Decision: Directed Investigation	0	0	35
Decision: Local Investigation	28	18	4,419
Decision: Return to Force	5	3	1,870
Decision: Invalid	1	1	124





The figures presented in this section include all referrals that the force makes to the IOPC (received), not just those arising from complaints.

When the IOPC receives a referral from the force, it reviews the information they have provided. The IOPC decides whether the matter requires an investigation, and the type of investigation. Referrals may have been completed in a different period to when they were received.

Where a referral is made by the force on a mandatory basis but does not meet the mandatory referral criteria, the matter may not fall within the IOPC's remit to assess and will be determined invalid.

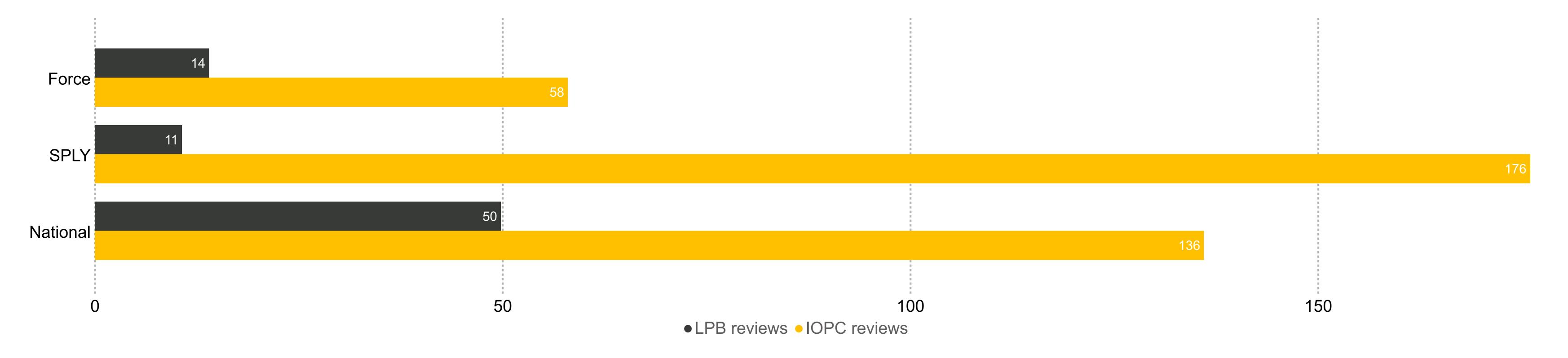
The sum of decisions may not match the number of referrals completed. This is because some matters referred may have come to the attention of the appropriate authority before 1 February 2020 and have investigation type decisions of either managed or supervised.

Section C1: Reviews received

	Complaint cases finalised under Schedule 3	Reviews received	Reviews received as proportion of complaint cases finalised under Schedule 3	Number LPB reviews received - investigation	Number LPB reviews received - non-investigation		Number IOPC reviews received - non-investigation
Force	96	6	6 %	0	1	3	2
SPLY	75	7	9 %	0	4	1	2
National	31,182	6,411	21 %	430	3,845	890	1,246

Section C2: Reviews timeliness

	Force	SPLY	National
Average number of working days to complete Local Policing Body reviews	14	11	50
Average number of working days to complete IOPC reviews	58	176	136



Where a complaint has been recorded under Schedule 3 to the *Police Reform Act 2002*, the complainant has a right to apply for a review. A person can apply for review if they are unhappy with the way their complaint was handled, or with the outcome. This applies whether the complaint has been investigated by the appropriate authority or handled otherwise than by investigation (non-investigation). The application for a review will be considered either by the local policing body or the IOPC; the relevant review body depends on the circumstances of the complaint.

This section presents information about applications for review handled by both local policing bodies and the IOPC.

Information about the right of review and who is the relevant review body is available in chapter 18 of the IOPC's Statutory Guidance on the police complaints system (February 2020).

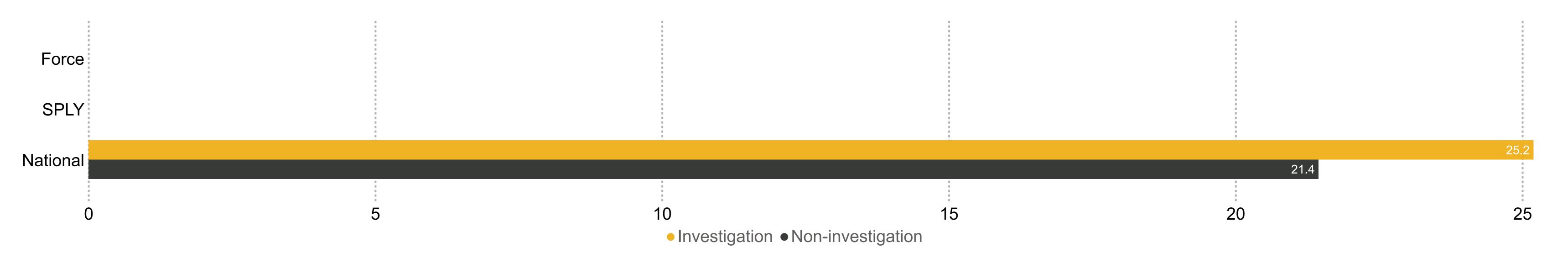
Reviews with 'invalid dates' have been removed from reviews timeliness. Please refer to the performance framework counting rules and calculations on the IOPC website for an explanation of invalid dates.

Section C3: Decisions on LPB reviews

This section presents information about the decisions made on reviews including the proportion of reviews that found the outcome of the complaint was not reasonable and proportionate, those which resulted in a recommendation and, if necessary, a direction to the appropriate authority in respect of any person serving with the police. Please note: Numbers are not available for the MSF Average - % only

LPB reviews found not reasonable and proportionate

-	Investigation			Non-investigation			
	Valid completed reviews	Found not reasonable and proportionate	% found not reasonable and proportionate	Valid completed reviews	Found not reasonable and proportionate	% found not reasonable and proportionate	
Force	0		0	1		0	
SPLY	1		0	2		0	
National	393	99	25	3,712	796	21	



LPB reviews resulting in recommendations

		Investigation		Non-investigation			
	Found not reasonable and proportionate	Resulting in recommendations	% resulting in recommendations	Found not reasonable and proportionate	Resulting in recommendations	% resulting in recommendations	
Force			0			0	
SPLY			0			0	
National	99	97	98	796	685	86	

Section C4: Decisions on IOPC reviews

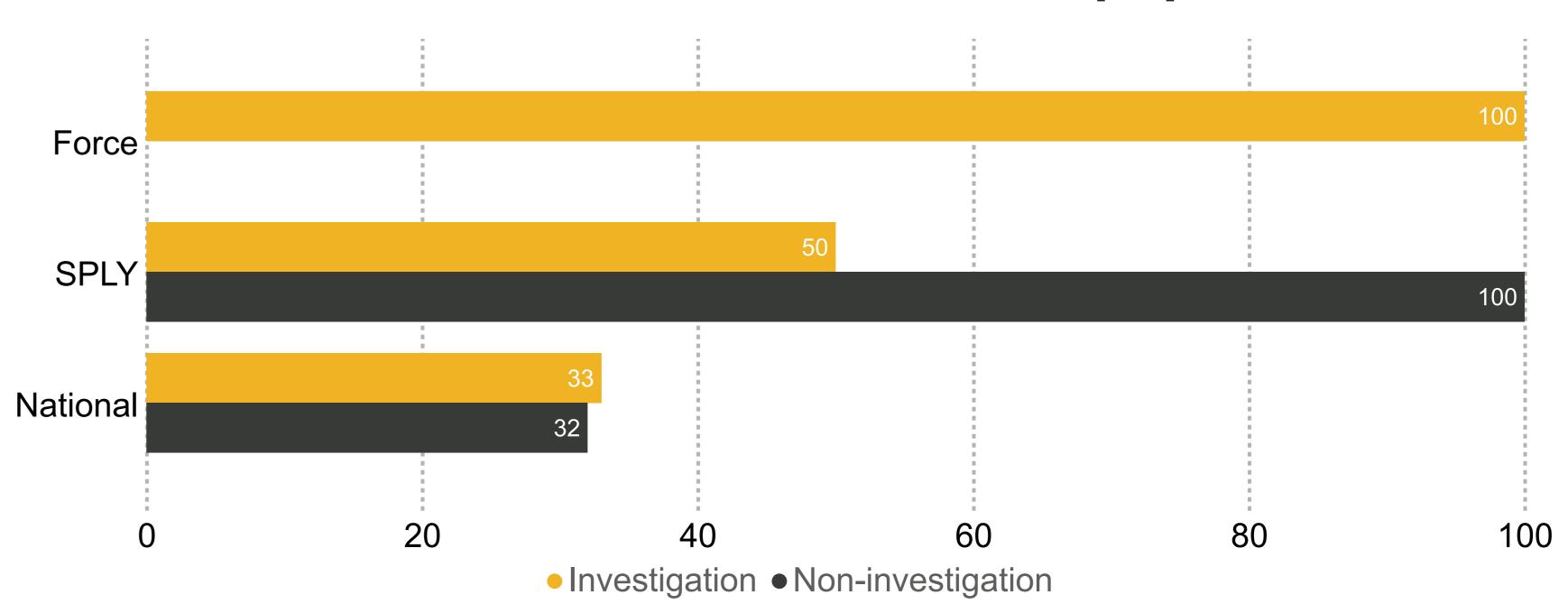
This section presents information about the decisions made on reviews including the proportion of reviews that found the outcome of the complaint was not reasonable and proportionate, those which resulted in a recommendation and, if necessary, a direction to the appropriate authority in respect of any person serving with the police.

IOPC reviews found not reasonable and proportionate

Investigation	Valid completed reviews	Outcome found not reasonable and proportionate
Force	1	1
SPLY	2	1
National	864	289

Non- investigation	Valid completed reviews	Outcome found not reasonable and proportionate
Force	2	0
SPLY	1	1
National	1,254	402

% IOPC reviews found outcome not reasonable and proportionate



IOPC review recommendations and directions Due to the low number of recommendations and directions, most similar force calculations are not available here.

Investigation	Outcome found not reasonable and proportionate	Recommendations made	Directions made	% resulting in direction
Force	1	0	0	0
SPLY	1	0	0	0
National	289	23	172	60

Non- investigation	Outcome found not reasonable and proportionate	Directions made	% resulting in direction
Force	0	0	0
SPLY	1	1	100
National	402	261	65

IOPC recommendations figures include only those relating to subject outcomes, LPBs can also recommend remedial outcomes.

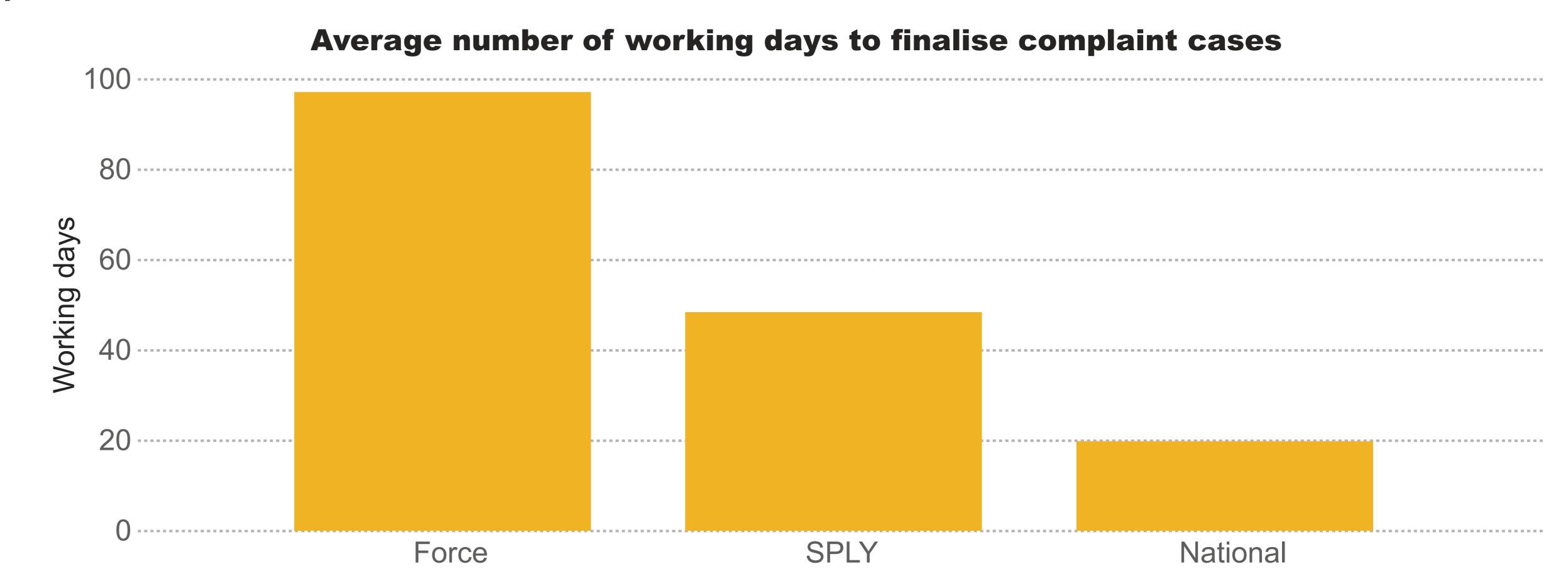
Section D1.1: Complaint cases finalised outside of Schedule 3 - timeliness

Average number of working days to finalise complaint cases

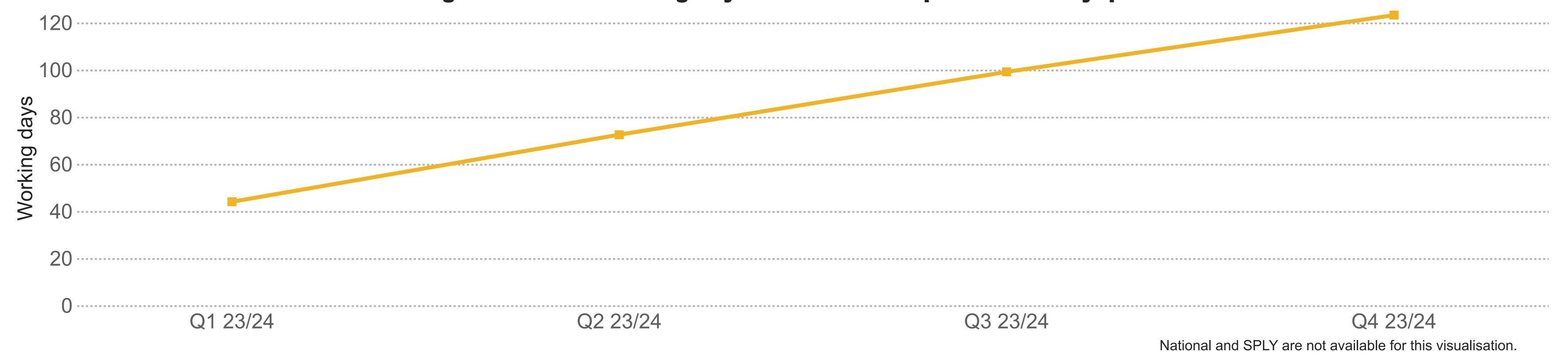
Force	SPLY	National
97	48	20

This section shows the time it takes the force to finalise complaint cases from the customer's perspective. It gives a breakdown of the time taken to finalise complaint cases handled informally. Timeliness is calculated from the date the complaint was made.

Complaint cases with 'invalid dates' have been removed from the data shown. Please refer to the <u>IOPC website</u> performance framework counting rules and calculations on the for an explanation of invalid dates.



Average number of working days to finalise complaint cases by quarter



Section D1.2: Complaint cases finalised under Schedule 3 - timeliness

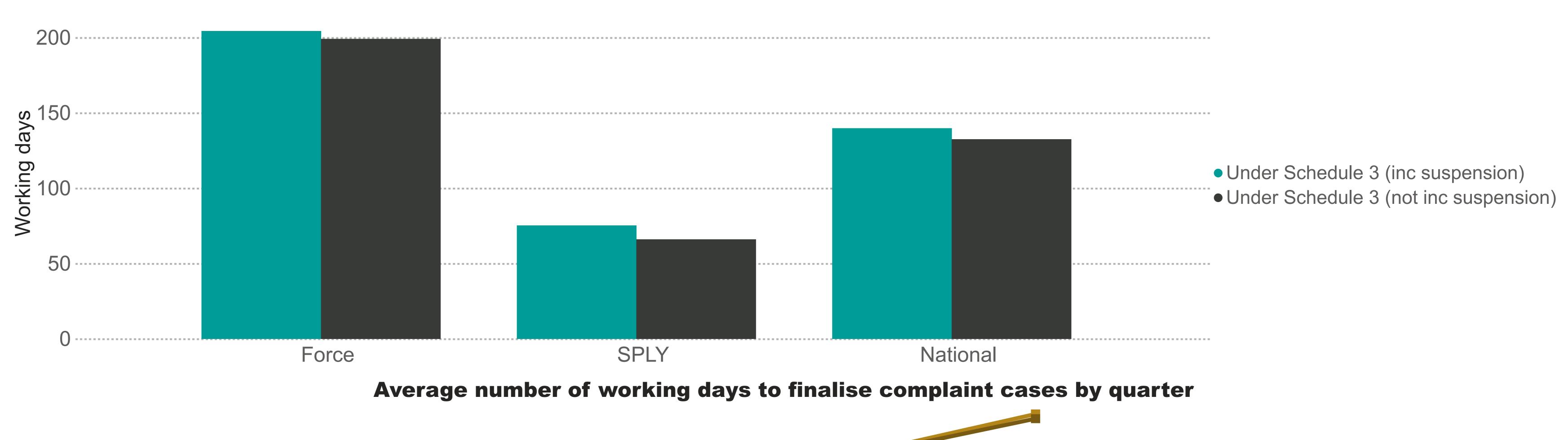
Average number of working days to finalise complaint cases

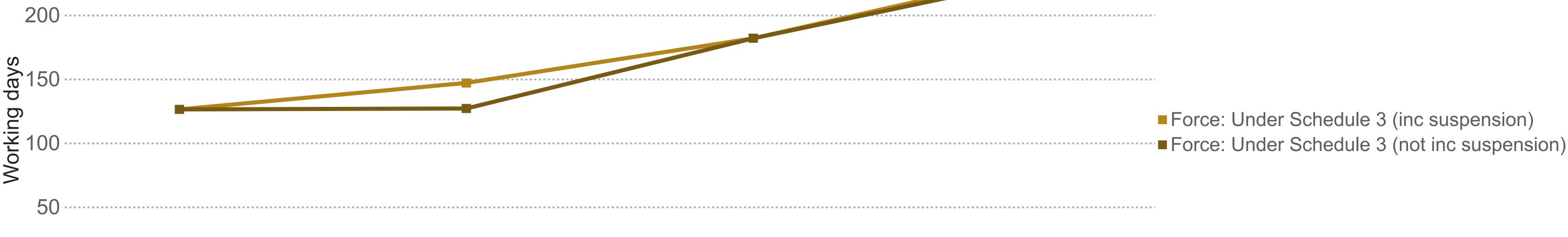
	Force	SPLY	National
Under Schedule 3 (inc suspension)	204	75	140
Under Schedule 3 (not inc suspension)	199	66	133

This section shows the time it takes the force to finalise complaint cases from the customer's perspective. It gives a breakdown of the time taken to finalise complaint cases handled formally under Schedule 3. Timeliness is calculated from the date the complaint was made.

Complaint cases with 'invalid dates' have been removed from the data shown. Please refer to the <u>IOPC website</u> performance framework counting rules and calculations on the for an explanation of invalid dates.

Average number of working days to finalise complaint cases





Section D2.1: Allegation actions - on complaint cases handled outside of Schedule 3

	Fo	rce	SP	SPLY		National	
Actions following outside of Schedule 3 complaint	No.	%	No.	%	No.	%	
cases							
Organisational learning	2	1 %	0	0 %	167	0 %	
Learning from reflection	2	1 %	1	0 %	1346	3 %	
Policy review	0	0 %	0	0 %	47	0 %	
Goodwill gesture	3	1 %	0	0 %	101	0 %	
Apology	32	10 %	7	2 %	4826	10 %	
Debrief	1	0 %	0	0 %	437	1 %	
Explanation	223	73 %	430	96 %	29826	59 %	
No further action	43	14 %	5	1 %	6964	14 %	
Other action	2	1 %	4	1 %	5261	10 %	

This section presents information about what happened as a result of the allegation (action). Actions are captured at allegation level and multiple actions can be selected, where appropriate, on single allegation. The figures shown in this section are based on allegations on finalised complaint cases that resulted in the corresponding action. As more than one action can be selected for a single allegation, the sum of all percentages will not equal 100%.

The actions available once an allegation is finalised depend on how the complaint case has been handled. Please refer to our <u>Guidance on capturing data about police complaints</u> for details of actions available.

Please note: not all of the available actions arising from the complaint handling are shown. The actions presented in this section are those that focus on putting an issue right and preventing it from happening again by encouraging those involved to reflect on their actions and learn.

Section D2.2: Allegation actions - on complaint cases handled under Schedule 3

This section presents information about what happened as a result of the allegation (action). Actions are captured at allegation level and multiple actions can be selected, where appropriate, on single allegation. The figures shown in this section are based on allegations on finalised complaint cases that resulted in the corresponding action. As more than one action can be selected for a single allegation, the sum of all percentages will not equal 100%.

The actions available once an allegation is finalised depend on how the complaint case has been handled. Please refer to our <u>Guidance on capturing data about police complaints</u> for details of actions available. Please note: not all of the available actions arising from the complaint handling are shown. The actions presented in this section are those that focus on putting an issue right and preventing it from happening again by encouraging those involved to reflect on their actions and learn.

All complaint cases handled under Schedule 3

	Force		SPLY		National	
Complaint cases resulting in below actions	No.	%	No.	%	No.	%
Organisational learning	0	0 %	0	0 %	648	2 %
Apology	4	4 %	1	1 %	1822	6 %
Debrief	0	0 %	0	0 %	378	1 %
Explanation	57	59 %	61	81 %	17815	57 %
Criminal proceedings	0	0 %	0	0 %	3	0 %
Unsatisfactory Performance Procedure (UPP)	0	0 %	0	0 %	28	0 %
No further action	29	30 %	8	11 %	9458	30 %
Other action	2	2 %	0	0 %	735	2 %
Learning from reflection	3	3 %	2	3 %	3404	11 %
Referral to RPRP	4	4 %	5	7 %	881	3 %

Misconduct, UPP and RPRP on complaints investigated under Schedule 3 (subject to Special Procedures)

Complaint cases handled under Schedule 3 that are investigated and subject to Special Procedures can result in misconduct proceedings

	Force		SPLY		National	
Complaint cases resulting in below actions	No.	%	No.	%	No.	%
Misconduct proceedings	0	0 %	1	25 %	141	25 %
Criminal proceedings	0	0 %	0	0 %	3	1 %
Unsatisfactory Performance Procedure (UPP)	0	0 %	0	0 %	6	1 %
Other actions following a case to answer decision	0	0 %	0	0 %	20	4 %
Referral to RPRP	2	100 %	2	50 %	165	29 %

Most Similar Force (MSF) Group: None

Notes

Data sources

- Data in this bulletin is taken from XML data submissions made by forces to the IOPC every quarter except for IOPC performance data which is taken from the IOPC case management system.
- Police force employee numbers are taken from the latest police workforce England and Wales statistics published by the Home Office.
- The most similar force (MSF) groups used for the calculation of the MSF averages in this bulletin are those determined by HMICFRS. Please note that the British Transport Police and City of London Police do not have an MSF group. A list of the MSF groups is available on the IOPC website.
- Figures for City of London include complaint cases logged in relation to 'Action Fraud'. Action Fraud is the UK's national reporting centre for fraud and cybercrime. The service is run by the City of London Police, which is the national policing lead for economic crime.

Performance Framework counting rules and calculation

- The counting rules and calculations used to produce the data shown in this bulletin can be found on the IOPC website.
- Average times are presented in working days and do not include weekends or bank holidays.
- Some percentages may add up to more or less than 100% due to rounding.
- Complaint cases and allegations with invalid start/end dates have been removed from average time calculations. Therefore, the numbers of complaint cases and allegations used in the average time calculations may be lower than the total number of complaint cases and allegations logged or finalised.

Data constraints

- The data is sourced from live case management systems and provides a snapshot of information as it was at that time. Therefore, there may be variances between the information in this bulletin and information reported at a later date.

Further Information

- A glossary providing a full list of definitions used in this bulletin, can be found on the IOPC website.
- Additional information about the recording of police complaints, including the definitions of the complaint categories, can be found in appendix A of the IOPC's Guidance on capturing data about police complaints.
- Information about how the police complaints system operates, who can complain and how reviews are dealt with can be found in the IOPC's Statutory Guidance on the police complaints system (February 2020).